



Item: 11.3

Policy and Resources Committee: 17 February 2026.

Revenue Expenditure Monitoring – Summary.

Report by Head of Finance.

1. Overview

- 1.1. On 4 March 2025, the Council set its overall revenue budget for financial year 2025/26. On 17 June 2025, the Policy and Resources Committee recommended approval of the detailed revenue budgets for 2025/26, which form the basis of the individual revenue expenditure monitoring reports.
- 1.2. Individual revenue expenditure monitoring reports are circulated every month to inform elected members of the up-to-date financial position. Quarterly revenue expenditure monitoring reports are presented to individual service committees. Annex 1 to this report combines the individual service revenue expenditure monitoring reports and summarises the position for the Council.
- 1.3. In terms of sources of funding, the income position at function level is attached as Annex 2.

2. Recommendations

- 2.1. It is recommended that members of the Committee:
 - i. Note the summary revenue expenditure monitoring statement for the period 1 April to 31 December 2025, attached as Annex 1 to this report, indicating the following:
 - A total General Fund overspend of £1,351,100.
 - A deficit in Sources of Funding of £9,400.
 - A net Non-General Fund surplus of £14,471,700.
 - ii. Note the sources of funding statement for the period 1 April to 31 December 2025, attached as Annex 2 to this report.

For Further Information please contact:

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Implications of Report

- 1. Financial:** The Financial Regulations state that Directors can incur expenditure within approved revenue and capital budgets. Such expenditure must be in accordance with the Council's policies and objectives and subject to compliance with the Financial Regulations.
- 2. Legal:** Regular financial monitoring and reporting help the Council meet its statutory obligation to secure best value.
- 3. Corporate Governance:** In terms of the Scheme of Administration, monitoring the general levels of revenue expenditure incurred against approved budgets is referred to the Policy and Resources Committee.
- 4. Human Resources:** N/A.
- 5. Equalities:** Equality Impact Assessment is not required for financial monitoring.
- 6. Island Communities Impact:** Island Communities Impact Assessment is not required for financial monitoring.
- 7. Links to Council Plan:** The proposals in this report support and contribute to improved outcomes for communities as outlined in the following Council Plan strategic priorities:
 - Growing our economy.
 - Strengthening our Communities.
 - Developing our Infrastructure.
 - Transforming our Council.
- 8. Links to Local Outcomes Improvement Plan:** The proposals in this report support and contribute to improved outcomes for communities as outlined in the following Local Outcomes Improvement Plan priorities:
 - Cost of Living.
 - Sustainable Development.
 - Local Equality.
 - Improving Population Health.
- 9. Environmental and Climate Risk:** N/A.
- 10. Risk:** N/A.
- 11. Procurement:** N/A.
- 12. Health and Safety:** N/A.
- 13. Property and Assets:** N/A.
- 14. Information Technology:** N/A.
- 15. Cost of Living:** N/A.

List of Background Papers

Policy and Resources Committee, 25 February 2025, Budget and Council Tax Level for 2025/26.

Policy and Resources Committee, 17 June 2025, Detailed Revenue Budgets

Annexes

Annex 1: Financial Summary.

Annex 2: Financial Detail by Service Area.

Annex 1: Revenue Expenditure Summary

December 2025

General Fund	Spend	Budget	Over/(Under)	Spend	Annual
Service Area	£000	£000	£000	%	Budget
					£000
Roads	2,910.9	2,758.4	152.5	105.5	4,162.4
Transportation	2,898.6	3,201.6	(303.0)	90.5	4,870.6
Operational Environmental Services	2,252.6	1,993.6	259.0	113.0	3,331.1
Environmental Health & Trading Standards	642.0	732.4	(90.4)	87.7	1,230.1
Development	835.1	1,006.8	(171.7)	82.9	1,850.4
Planning	800.0	901.9	(101.9)	88.7	1,566.8
Development & Infrastructure	10,339.2	10,594.7	(255.5)	97.6	17,011.4
Education	35,488.6	35,046.2	442.4	101.3	50,230.7
Leisure & Cultural Services	4,320.5	3,923.7	396.8	110.1	5,247.9
Other Housing	811.4	961.9	(150.5)	84.4	2,273.0
Education, Leisure & Housing	40,620.5	39,931.8	688.7	101.7	57,751.6
Social Care	23,758.5	21,952.0	1,806.5	108.2	31,414.3
Orkney Health & Care	23,758.5	21,952.0	1,806.5	108.2	31,414.3
Central Administration	9,165.4	9,836.9	(671.5)	93.2	(59.3)
Law, Order & Protective Services	54.2	78.9	(24.7)	68.7	153.5
Other Services	714.7	907.1	(192.4)	78.8	12,694.9
Policy & Resources	9,934.3	10,822.9	(888.6)	91.8	12,789.1
Total Service Spending	84,652.5	83,301.4	1,351.1	101.6	118,966.4
Sources of Funding					
Non-Domestic Rates	(9,045.4)	(9,045.4)	0.0	100.0	(11,759.0)
Council Tax	(9,752.4)	(9,761.7)	9.3	99.9	(13,674.0)
Revenue Support Grant	(64,631.8)	(64,631.9)	0.1	100.0	(74,570.4)
Movement in Reserves	(18,431.0)	(18,431.0)	0.0	100.0	(18,663.0)
Total Income	(101,860.6)	(101,870.0)	9.4	100.0	(118,666.4)
Net Service Spending	(17,208.1)	(18,568.6)	1,360.5	92.7	300.0

Non-General Fund	Spend	Budget	Over/(Under) Spend	%	Annual Budget
Service Area	£000	£000	£000	%	£000
Sundry Accounts	15.0	18.4	(3.4)	81.5	0.0
Repairs & Maintenance	1,710.4	1,338.4	372.0	127.8	2,375.5
Asset Management Sub-Committee	1,725.4	1,356.8	368.6	127.2	2,375.5
Housing Revenue Account	(741.8)	(413.7)	(328.1)	N/A	(920.0)
UHI Orkney	313.2	(834.5)	1,147.7	N/A	0.0
Education, Leisure & Housing	(428.6)	(1,248.2)	819.6	N/A	(920.0)
Scapa Flow Oil Port	(2,972.2)	(2,285.2)	(687.0)	N/A	(353.9)
Miscellaneous Piers & Harbours	(1,218.4)	(820.9)	(397.5)	N/A	(2,514.8)
Harbour Authority Sub-Committee	(4,190.6)	(3,106.1)	(1,084.5)	N/A	(2,868.7)
Strategic Reserve Fund	(9,476.9)	5,098.5	(14,575.4)	N/A	(1,322.3)
Investments Sub-Committee	(9,476.9)	5,098.5	(14,575.4)	N/A	(1,322.3)
Net Service Spending	(12,370.7)	2,101.0	(14,471.7)	N/A	(2,735.5)

Annex 2: Financial Detail by Service Area**December 2025**

The following table shows the spending position by service function

Sources of Funding	PA	Spend	Budget	Over/(Under)	Spend	Annual	Budget
		£000	£000	£000	%	£000	
Non-Domestic Rates		(9,045.4)	(9,045.4)	0.0	100.0	(11,759.0)	
Council Tax		(9,752.4)	(9,761.7)	9.3	99.9	(13,674.0)	
Revenue Support Grant		(64,631.8)	(64,631.9)	0.1	100.0	(74,570.4)	
Movement in Reserves		(18,431.0)	(18,431.0)	0.0	100.0	(18,663.0)	
Service Total		(101,860.6)	(101,870.0)	9.4	100.0	(118,666.4)	