Council Tax charges on empty properties and second homes

1. Introduction
This leaflet sets out the Council’s policy on the level of Council Tax charges applied to empty properties and second homes.

2. What is an empty property?
For Council Tax purposes the definition of an empty property is “a property that is no one’s sole or main residence and is not a second home”. This includes both furnished or unfurnished properties.

2.1. Can I get a discount on an empty property?
You can apply for a Council Tax discount of 10%, which will last for up to 12 months from the date the property was last occupied. The discount will not apply to any water or waste water charges. If your property is a new build property, and has never been occupied, you can still apply for a discount of 10%.

2.2 Surcharge of 100% after 12 months since last occupation
From 1 October 2019, once a period of 12 months has passed since the property was last occupied, a Council Tax surcharge of 100% will become payable. For example, if the full Council Tax on the property is £1,000 per annum you will be liable to pay £2,000 per annum. The surcharge will not apply to any water or waste water.

2.2.1 Why is a surcharge of 100% being applied after 12 months?
The Scottish Government has given local authorities the power to apply a surcharge to encourage owners to bring empty properties back into use and to increase the supply of housing.

2.2.2 Instances where the 100% surcharge will be delayed
There are instances where the surcharge will be delayed and the standard empty property discount of 10% will remain in place, for a limited period, as follows:

- An empty property that is being genuinely marketed for sale or let at a realistic market price will be exempt from any additional surcharge of up to 100% until the property has been unoccupied for two years or more. This will also apply to a new build property that has never been occupied.
- There is also a list of additional discretionary circumstances where the surcharge may be delayed. Please refer to Appendix 1 of this document for more details.

2.3 Can I get exemption on an empty property?
Some empty properties may qualify for an exemption and do not have to pay Council Tax for a period of time. A summary of such exemptions is shown at Appendix 2 to this document and more details, including how to apply, can be found on the
2.4 Getting advice to bring an empty property back into use

Advice on all aspects of getting an empty home back into use can be found on the Council’s website at https://www.orkney.gov.uk/Service-Directory/H/empty-homes.htm. A great starting point is the Orkney Empty Homes Advice Pack. If you want any further information or advice regarding Empty Homes Development, please contact Rachael Bowes, Empty Homes Development Officer, on 01856873535 extension 2193 or by e-mail at rachael.bowes@orkney.gov.uk

3. What is a second home?

For Council Tax purposes the definition of a second home is a property that is “no one’s sole or main residence but is furnished and evidence is produced to establish that it is lived in for at least 25 days during any 12 month period”.

3.1. Can I get a discount on a second home?

You can apply for a Council Tax discount of 10% which, from 1 October 2019, will last for up to 12 months from the date the property was last occupied as someone’s sole or main residence (the discount will not apply to any water or waste water charges). The onus is on property owners to prove that the property is a genuine second home and is lived in for at least 25 days in any 12 month period.

3.2. Are second homes subject to a surcharge of 100%?

As long as a property is considered to be a second home, as noted in the preceding paragraph, no additional surcharge of 100% will apply. However, if the property is not lived for at least 25 days in any 12 month period, the property will instead be treated as an empty property and the surcharge of 100% will apply.

4. Can the discount be more than 10%?

There are a small number of empty properties and second homes that are entitled to receive a discount of 50% and will not be subject to a surcharge of 100%. From 1 April 2019, this includes a second home where a person’s sole or main residence in Orkney is separated from their place of work by a body of water, the transport provision over which does not permit daily commuting between their sole or main residence and their place of work, and they occupy a second home in Orkney to enable them to maintain that employment. More information, and details of how to apply, can be found on the Council’s website at https://www.orkney.gov.uk/Service-Directory/C/Council-Tax---Reduction.htm

5. Finding out more

- Contact the Council Tax Section, Orkney Islands Council, Council Offices, Kirkwall, Orkney, KW15 1NY.
- Telephone: 01856873535 Extension 2133 or Direct Dial 01856886322.
- Email: revenues@orkney.gov.uk

Appendix 1 – Council discretion to delay 100% surcharge on an empty property

From 1 October 2019 the Council has the discretion to not charge the Council Tax increase of up to 100% where the property has been empty for more than 1 year. The Council’s policy may apply in the following circumstances and is time limited.

- Where the owner is finishing renovations prior to moving in/selling/letting and can demonstrate that these works are progressing – discount of 10% to remain in place for period not exceeding two years since the property was last occupied.
- A property that is taking a long time to sell/let in a stagnant market despite being priced appropriately - discount of 10% to remain in place for period not exceeding two years since the property was last occupied.
- A long-term second home where the owner is unable to meet the 25 day occupancy criteria in the previous 12 months due to personal circumstances, but where a history of 25 day occupancy can be shown in previous years.
- An empty property that has been unoccupied for more than 1 year and has been purchased or inherited by a new owner and requires major repair work (this does not apply to routine decoration) to bring the property back into use – delay of up to 1 year before applying surcharge of up to 100%, but also allow extension of a further year if there have been delays in the process, for example in obtaining Planning Permission or Building Warrants.
- An empty property, the estate of which remains in the name of an Executor, but the Council Tax exemption period has ended - allow 10% discount for up to 1 year before applying surcharge of up to 100%.
- Having due regard to Orkney’s isles communities and the demand for housing, empty properties situated in the North and South Isles (excluding Burray and South Ronaldsay), that are being genuinely marketed for sale or let at a realistic market price may be exempt from any surcharge of up to 100% in the amount payable until they have been unoccupied for three years, rather than the standard two years.
- Any other circumstances where the owner has agreed with the Council’s Empty Homes Development Officer to take positive steps to re-occupy their property and it is in the view of the Empty Homes Development Officer that a time-limited council tax increase “holiday” would encourage the property to be brought back into use sooner – discount of 10% to remain in place for period not exceeding two years since the property was last occupied.
- To allow, in exceptional circumstances, discretion by the Head of Finance to delay application of up to 100% surcharge by up to 1 year.

Appendix 2 – Council Tax Exemptions

There are some categories of empty properties that may qualify for an exemption and do not have to pay Council Tax, which in some instances may be time limited. A summary of such exemptions is noted below and more details, including how to apply, can be found on the Council’s website.
• A new unoccupied and unfurnished dwelling - exemption will apply for no more than 6 months from the date of entry in the Valuation List.

• An unoccupied dwelling which is undergoing major repair - exemption will apply for no more than 12 months after the last day of occupation.

• An unoccupied dwelling last occupied by a charitable body - exemption will apply for no more than 6 months from date of last occupation.

• An unoccupied and unfurnished dwelling - exemption will apply for no more than 6 months from the date the dwelling was last occupied.

• An unoccupied dwelling, which was last occupied by a person who is now in prison - exemption is not time limited.

• An unoccupied dwelling, which was previously the sole or main residence of a person who is now living elsewhere to receive personal care – not time limited.

• An unoccupied dwelling, which was previously the sole or main residence of a person who is now living elsewhere to provide personal care for someone – exemption is not time limited.

• Deceased owners - applies to an unoccupied dwelling in respect of which the liability to pay council tax would fall to be met solely out of the estate of a deceased person. Exemption will apply for no more than 6 months from the date of the grant of confirmation.

• An unoccupied dwelling, the occupation of which is prohibited by law – exemption is not time limited.

• An unoccupied dwelling awaiting demolition, owned by a Local Authority or Scottish Homes.

• An unoccupied dwelling awaiting occupation by a minister – exemption is not time limited.

• An unoccupied dwelling, which within the last four months was last occupied by a full-time student(s) – exemption limited to four months.

• An unoccupied dwelling which is owned or tenanted by a full-time student(s) who now has their sole or main residence elsewhere – exemption time limited to student status.

• A repossessed unoccupied dwelling – exemption not time limited.

• An unoccupied and unfurnished agricultural dwelling, situated on agricultural land, and which when last occupied was used in connection with agricultural or pastoral purposes - exemption is not time limited.

• A dwelling held by a Housing Association as a ‘trial flat’ for the disabled or pensioners – exemption is not time limited.

• An unoccupied dwelling which is difficult to let due to the proximity of your own sole or main residence – exemption is not time limited.

• Unoccupied dwelling of person made bankrupt and where property is vested with the permanent trustee – exemption is not time limited.