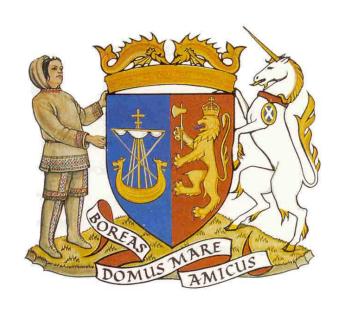
## **ORKNEY ISLANDS COUNCIL**



# ANNUAL REPORT AND ACCOUNTS OF THE PENSION FUND 2012/2013

## **Contents**

	Page
Foreword by Head of Finance	1
Operating and Financial Review	
Fund Performance	3
Investment Strategy	4
Investment Performance	5
Fund Update	6
Statement of Responsibilities for the Statement of Accounts	8
Statement on the System of Internal Financial Control	9
Statement of Accounts 2012/13	
Fund Account	11
Net Assets Statement	12
Notes to the Accounts	13
Governance Arrangements	27
Governance Compliance Statement	30
Independent Auditor's Report	33
Annex 1 Annual Actuarial Statement	35
Annex 2 Scheduled and Admitted Bodies	37
Annex 3 Glossary of Terms	38
Additional Information	40

#### FOREWORD BY HEAD OF FINANCE

#### Introduction

Welcome to the Annual Report and Accounts for the Orkney Islands Council Pension Fund for the year ended 31 March 2013.

The Local Government Pension Scheme Amendment (Scotland) Regulations 2010 (SSI 2010/349) require the Council, as administering authority for the Fund, to produce a separate statement of accounts for the Pension Fund and incorporate it into an Annual Report.

This Annual Report has been produced to provide Elected Members, Employers, scheme members and other interested parties with information concerning the administration and performance of the fund in financial year 2012/13 and I hope you find its content useful.

The Statement of Accounts contained in this report present the Fund's financial position for the year ended 31 March 2013. These have been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2012/13 ("the Code"), supported by International Financial Reporting Standards (IFRS).

The Annual Report also contains a Governance Compliance Statement which demonstrates how well the Fund complies with the best practice principles set out by the Scottish Government.

#### **Key Facts And Figures**

Value of the Fund at 31 March 2013 was £204.7 million (£170.7m at 31 March 2012).

An Operational and Investment Income Surplus of £34.0 million was generated on the activities of the fund (compared to £10.5m for year ended 31 March 2012).

**The Increase in the Value of the Fund** has been achieved mainly through a surplus of contributions over expenditure (£3.3m), investment net income (£4.0m) and increases in the market value of investments (£26.7m).

**Performance of the Fund** on a three year rolling average basis has been 11.4% p.a., giving a relative return above benchmark of 3.3%.

Fund membership increased by 89 to 3019

**Employers contributed** £6.8 million to the Fund (£7.5m to 31 March 2012).

Employees contributed £2.3 million (£2.6m to 31 March 2012).

Pension and other benefits paid out were £5.4 million (£5.5m to 31 March 2012).

**Net Transfer values paid into the Fund because staff changed employers** were £0.034 million (£0.100m to 31 March 2012).

#### **Future Developments**

#### Hutton

The Independent Public Sector Pension Commission (the Hutton Review) reported in March 2011 with its key recommendation being the introduction of a career average earnings pension scheme (CARE). The aim of Lord Hutton was to strike an appropriate balance between those working for the public sector and the tax payer ensuring access to good pensions for staff while also improving control over future costs. The Hutton Review has been subject to much public debate and consultation, especially in England and Wales. Discussions on how this will be taken forward for the Scottish LGPS Funds have started but no firm proposals have been agreed at this stage and therefore it is likely that this debate will be the focus of much attention for the Fund over the next few years as these become clearer.

#### **Auto Enrolment**

Auto-enrolment of employees will be implemented by the Fund during 2013/14 and planning for this change is on-going for both the Fund administrators and the employer bodies who participate in it.

#### **Development of the Investments Sub-Committee**

Training activity for the members of the Investment Sub-Committee has commenced with further training planned for the financial year 2013/14 to enable Councillors charged with the governance of the Fund to execute their role as a quasi-trustee effectively.

#### **Acknowledgement**

I would like to take this opportunity to thank my colleagues in Corporate Services and the members of the Investment Sub-Committee for their help and co-operation in managing the financial affairs of the Pension Fund.

Gareth Waterson, BAcc, CA Head of Finance

rath Water

26 September 2013

#### **Fund Performance**

In the year to 31 March 2013 the value of the fund rose 17.9%, performing ahead of its benchmark which rose 14.0%.

During the 12 months to 31 March, confidence returned to many stock markets around the world, leading to strong returns for investors in most areas. Even in economies where uncertainty persisted, market performance was generally positive. The European Central Bank implemented a series of measures which brought some stability to the Eurozone. However, underlying issues persisted, with Greece and Spain in particular remaining some way from reaching a resolution to their economic woes, while Cyprus – despite its size and limited economic impact – became the latest source of concern. An inconclusive election in Italy added to the nervousness. Meanwhile, confidence in US growth returned gradually, underpinned by signs of recovery in the housing market and a partial solution to the problem of the so-called 'fiscal cliff'. The UK equity market also performed well.

During the year, we made selective reductions to positions in businesses that the market considered 'safer', and whose share prices have done relatively well as a result. Some of the money was re-invested in companies whose long-term prospects are more exciting, if more uncertain in the shorter term. We still have a preference for equities over bonds.

While there will be further political and economic challenges as 2013 progresses, we are generally optimistic on the outlook for the global economy. Share prices may be volatile in the short term, but our primary focus is still on investing in companies with excellent long-term growth prospects

Of the £34m increase in the value of the Fund, £27.5m was due to unrealised gains in the market value of investments. The surplus of contributions receivable over pensions payable was £3.3m (2012: £4.3m surplus), the cause of the drop being a reduction in the total contributions receivable in the year from employer, employees and from transfers in. There was also a reduction in the total benefits payable of £0.05m. Net investment income (dividends and interest) accounted for the remaining change in value of the Fund.

Detail of the performance of the Fund against benchmarks is shown on page 6.

(\*m = million)

#### "Realised and Unrealised" Gains and Losses.

Only when an investment is sold does the Fund actually make a profit or loss. Realised profits and losses are those that have actually arisen via sales throughout the year. Our Accounts are however based on the <u>market value</u> of investments at 31 March 2013. This means that we have to show what profit or loss we would have made if we had sold all our investments on that day. The result is a notional "unrealised" profit or loss.

#### **Investment Strategy**

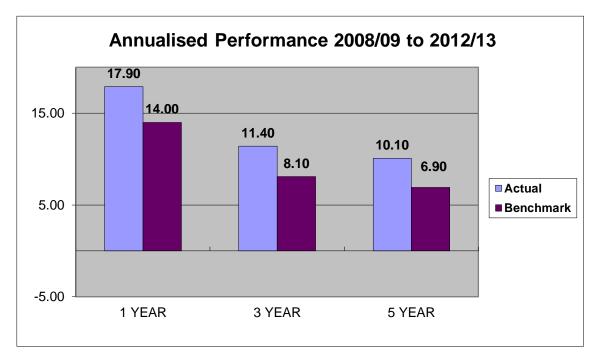
The detail of the Funds investment structure was reviewed in December 2010. The revised asset allocation and range guidelines that were applied with effect from 1 April 2011 are shown the table below. Baillie Gifford's performance target is to outperform the WM Performance Services (WM) Local Authority benchmark excluding property (re-balanced quarterly) by 1% p.a. when assessed over rolling 5 year periods, with effect from 1 July 2006. Baillie Gifford's asset allocation is periodically compared to the benchmark WM Local Authority average allocation for each asset class.

The following table indicates the 31 March 2013 position in relation to asset allocation versus the range guidelines and benchmark:

Asset Class	Asset Allocation at 31/03/13	Range %	Revised Benchmark %
Total Equities	74.9%	50-90	WM Local Authority
Gilts & Bonds	0%	10-30	average
Alternative Assets	0%	0-20	allocations
Cash	2.5%	0-10	for each
Composite (Pooled)	22.6%	WL LA Median excluding property	asset class
Total	100		100

#### **Investment Performance**

On a annualised basis the investment performance can be summarised as follows over the 1 year, 3 year and 5 year period:-



The overall fund return over 5 years was 10.10% versus the benchmark of 6.90%.

The Fund's Investments are measured against the WM UK Local Authority Weighted Average excluding property.

The Benchmark return is calculated against the Fund's chosen "benchmarking" group, which comprises a composite of different market indices. The indices in use cover all the markets in which the Fund is invested. The Fund's target was to exceed the sum of these indices by 1% over rolling 5-year periods.

The top 10 direct equity holdings at 31 March 2013 were

Company	Market Value of Holding £ m
Prudential	4.7
Svenska Handelsbanken	3.1
Amazon.Com	2.6
Richemont	2.6
e-Bay	2.6
Roche Holding	2.5
Nestle	2.5
Omnicom	2.5
British American Tobacco	2.4
Naspers Ltd - N Shares	2.2

#### **Fund Update**

#### **Membership Details**

Member Status	As at 31/3/2012	As at 31/3/2013
Contributing members	1,566	1,583
Pensioners	624	659
Deferred members	740	777
Total	2,930	3,019

Contributing Member	Someone who is currently employed by a scheduled or admitted body and is making contributions from pay to the Pension Scheme. Such a person is sometimes referred to
	as an "active" member.
Deferred Member	Someone who was once a contributing member and who has chosen to leave his or her accumulated contributions in the Fund to benefit from a pension in due course.
Pensioner/Dependant Member	Someone who is receiving benefits from the Fund either as a former contributor or as a dependent of a former contributor who has deceased.

#### **Employer Bodies**

The Fund invests and administers pensions on behalf of 15 employers. These include Scheduled Bodies, brought into the Fund by legislation, and Admitted Bodies, which choose to join the Fund. The detailed listing of employers, their membership numbers and contribution rate is contained in Note 19 of the Statement of Annual Accounts for the Fund (page 20).

#### **Pension Increases**

Pensions which are in payment and deferment are increased each April in accordance with the Pension (Increase) Act 1971. Since April 2011, this increase has been linked to the Consumer Price Index (CPI) rather than the Retail Price Index (RPI).

#### **Pensions Administration**

Orkney Islands Council as administering authority to the Orkney Islands Council Pension Fund applies the following key service standards in its day to day activities:

Pension Estimate Turnaround Time Query Response Time Annual Benefit Statements Performance Standard
Within 10 working days
Within 10 working days
Issued by 31 March of the following year

#### **Actuarial Valuation**

Annex 1 contains the formal Actuarial Statement for 2012/13 which is prepared in line with the International Accounting Standard (IAS) 26 and supports the preparation of the Financial Statements for the Pension Fund.

In addition, under LGPS requirements the Fund undertook its triennial valuation as at the 31 March 2011 which revealed that the Fund's assets, which at 31 March 2011 were valued at £160m, were sufficient to meet 106.3% of the liabilities (i.e. the present value of promised retirement benefits) accrued up to that date. This compared with 86.3% at the previous March 2008 valuation. The resulting surplus at the 2011 valuation was £9m.

The improvement in the funding position reflected the positive cash flow and good investment performance of the Fund since the previous valuation. Investment returns for the three years to 31 March 2011 were significantly better than anticipated. In addition, the change of linking pension increases from an RPI inflation measure to a CPI inflation measure has reduced the value of the liabilities significantly, helping improve the funding position. As a result of the valuation process, the Fund's actuary (Hymans Robertson) calculated the contribution rate at 16.5%. However, taking into account recent market conditions, the actuary recommended that the current contribution rate of 21.4% be maintained until 2014/15.

The liabilities were assessed using an accrued benefits method which takes into account pensionable membership up to the valuation date, and makes an allowance for expected future salary growth to retirement or expected earlier date of leaving pensionable membership.

The most recent funding update produced at 31 March 2013 showed that the funding level (excluding any membership movements) has worsened since the 2011 valuation due to falling real bond yields, and is now 95%.

The next actuarial valuation will be carried out at 31 March 2014.

# STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS

#### The Council's responsibilities

The Council is required to:

- Make arrangements for the proper administration of the financial affairs of the Orkney Islands Council Pension Fund (the Fund) and to secure that one of its officers has the responsibility for the administration of those affairs. In this Council, that officer is the Head of Finance.
- Manage the affairs of the Fund to secure economic, efficient and effective use of resources and safeguard its assets.
- Approve the Statement of Accounts of the Fund (in Scotland, the audited accounts must be laid before a meeting of the Authority within two months of receipt of the audit certificate).

#### The Head of Finance's responsibilities

The Head of Finance is responsible for the preparation of the Statement of Accounts in accordance with proper practices as set out in the CIPFA/LASAAC Code on Local Authority Accounting in the United Kingdom (the Code).

In preparing this Statement of Accounts, the Head of Finance has:

- Selected suitable accounting policies and then applied them consistently
- Made judgements and estimates that were reasonable and prudent
- Complied with the Code of Practice on Local Authority Accounting

The Head of Finance has also:

- · Kept proper accounting records which were up to date
- Taken reasonable steps for the prevention and detection of fraud and other irregularities

#### **Statement of Accounts**

The Statement of Accounts presents a true and fair view of the financial position of the Orkney Islands Council Pension Fund as at 31 March 2013, and of its income and expenditure for the year ended 31 March 2013.

Gareth Waterson, BAcc, CA Head of Finance

Caseth Water

26 September 2013

# STATEMENT ON THE SYSTEM OF INTERNAL FINANCIAL CONTROL

- This statement is given in respect of the Accounts for Orkney Islands Council Pension Fund.
  As Statutory Officer for Finance (Section 95 officer) for the Council, I acknowledge my
  responsibility for ensuring the proper administration of the financial affairs of the Pension Fund.
  This includes ensuring appropriate advice is given to the Pension Fund on all financial matters,
  keeping proper financial records and accounts, and maintaining an effective system of internal
  financial control.
- 2. The system of internal financial control operates within a financial strategy and is based on a framework of delegation and accountability for officers and elected members embodied in procedural standing orders, financial regulations, scheme of delegation, scheme of administration, committees and sub-committees, supported by a framework of administrative procedures including the segregation of duties, and regular financial management information. In particular, this includes:
  - (a) Comprehensive accounting systems that record income and expenditure for both member and investment activities,
  - (b) Regular reviews of investment reports that measure investment returns against agreed benchmarks,
  - (c) Regular reviews of investment manager reports that measure performance against agreed targets, and
  - (d) Independent performance reviews of the Fund by the Fund's investment consultant and performance monitoring services provider.
- 3. The system can provide only reasonable and not absolute assurance that assets are safeguarded, transactions authorised and properly recorded, and that material errors or irregularities are either prevented or would be detected within a timely period.
- 4. The Pension Fund responds to findings and recommendations of external audit, scrutiny and inspection bodies and its own independent internal audit section. The Monitoring and Audit Committee is integral to overseeing independent and objective assurance and monitoring improvements in internal control and governance.
- 5. The Chief Internal Auditor (CIA) reports to the Chief Executive and the Monitoring and Audit Committee and is in regular contact with the Head of Finance and Monitoring Officer. The CIA provides an independent and objective annual assurance statement on the effectiveness of internal control, risk management and governance based on the delivery of an approved plan of systematic and continuous internal audit review of the Council's arrangements.
- 6. My review of the effectiveness of the system of internal financial control is informed by:
  - (a) The work of the Internal Auditors as described above;
  - (b) The work of professional accountancy staff within the Council;
  - (c) The External Auditors' reports.
- 7. I have undertaken the role of the Statutory Officer for Finance (Section 95 Officer), who's duties include putting in place the arrangements for the proper administration of financial affairs of the Pension Fund. Having reviewed the above, it is my opinion that reasonable assurance can be placed upon the adequacy and effectiveness of the Council's internal financial control systems during the year ended 31 March 2013.

- 8. However, I have noted that work in the following areas would further enhance the internal financial control environment to manage financial risks:
  - (a) The ongoing implementation of:
    - Recommendations made by Internal Audit and External Audit, with particular emphasis on prompt implementation of high priority recommendations.
    - The regular review and compliance testing of Procedural Standing Orders, Financial Regulations and the Scheme of Delegation and the formal adoption of these by the Pension Fund.

Gareth Waterson, BAcc, CA Head of Finance

Careth Water

**26 September 2013** 

# STATEMENT OF ACCOUNTS 2012/13 FUND ACCOUNT

2011/12 £'000		2012/13 £'000	Notes
	Dealings with members, employers and others directly		
	involved in the scheme		
9,571	Contributions Receivable	8,746	5,13
516	Transfers In	263	6
10,087		9,009	
(5,036)	Benefits Payable	(5,197)	7,13
(441)	Payments to and on account of leavers	(251)	8
(276)	Administration expenses	(259)	
(5,753)		(5,707)	
4,334	Net Additions/(Withdrawals) from dealings with members	3,302	
	Return on Investments		
3,995	Investment Income	4,640	9
2,715	Profits and losses on disposal of investments and changes in the	26,639	10
	market value of investments		
(203)	Taxes on Income	(207)	
(389)	Investment Management Expenses	(417)	
6,118	Net Return on Investments	30,655	
10,452	Net increase/(decrease) in the Fund during the year	33,957	
160,279	Opening Net Assets of the Scheme	170,731	
170,731	Closing Net Assets of the Scheme	204,688	

#### **NET ASSETS STATEMENT as at 31 March 2013**

2011/12 £'000		2012/13 £'000	Notes
	Investment Assets		
0	Fixed Interest - Public Sector	0	
0	Fixed Interest – Other	0	
125,944	Equities	153,161	
0	Index Linked – Public Sector	0	
	Managed Funds		11,12
37,888	Pooled Investment Vehicles	46,205	}
5,327	Cash Deposits	5,061	
169,159		204,427	
	Current Assets & Liabilities		
1,944	Cash Balances	760	)
2	Sundry Debtors	64	
(374)	Other Current Liabilities	(563)	
1,572		261	
170,731	Net Assets	204,688	

The Fund Account and Net Assets Statement do not show any liability to pay pensions or other benefits in the future. The liability to pay pensions is detailed in the Actuarial Statement in Annex 1.

The unaudited accounts were issued on 28 June 2013 and the audited accounts were authorised for issue on 26 September 2013.

Gareth Waterson, BAcc, CA

Careth Wales

Head of Finance 26 September 2013

#### NOTES TO THE ANNUAL ACCOUNTS

#### 1 THE LOCAL GOVERNMENT PENSION SCHEME

The Local Government Pension Scheme is a funded defined benefit, final salary scheme, established under the Superannuation Act 1972, with pensioners receiving index-linked pensions. It is administered by Orkney Islands Council in accordance with The Local Government Pension Scheme (Scotland) Regulations 2008 (as amended) and is contracted out of the State Second Pension. The Pension Fund is subject to a triennial valuation by an independent, qualified Actuary, whose report indicates the required future employer's contributions.

#### 2 BASIS OF PREPARATION OF THE FINANCIAL STATEMENTS

Local authorities have a duty under section 12 of the Local Government in Scotland Act 2003 to observe proper accounting practices.

The accounts for the Fund have been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2012/13 which is based upon International Financial Reporting Standards (IFRS), as amended for the UK public sector.

#### 3 STATEMENT OF ACCOUNTING POLICIES

A summary of the more important accounting policies has been set out below:

#### 1 Basis of Preparation

The accounts have been prepared on an accruals basis and do not take account of liabilities to pay pensions and other benefits after the year end. However, the actuarial position does account for such obligations. This is disclosed in Note 4 of the accounts and should be read in conjunction with the actuary's report.

#### 2 Transfers to and from other schemes

Transfer values represent the amounts received and paid during the year for members who have either joined or left the fund during the financial year and are calculated in accordance with the LGPS Regulations.

Individual transfers in/out are accounted for when received/paid, which is normally when the member liability is accepted or discharged.

Transfers in from members wishing to use the proceeds of their additional voluntary contributions to purchase scheme benefits are accounted for on a receipts basis and are included in Transfers in.

Bulk (group) transfers are accounted for on an accruals basis in accordance with the terms of the transfer agreement.

#### 3 Financial Instruments

#### Investments

Investments are included at market values, which are assessed as follows:-

- a UK quoted securities are valued at bid market prices at close of business on the last working day of the financial year.
- b Overseas securities are valued at bid market prices from the relevant overseas stock exchanges converted at closing rates of exchange on the last day of the financial year.
- c Unlisted investments, which comprise the fund manager's unit trusts and open ended investment companies, are valued at bid market prices on the last working day of the financial year as supplied by the fund manager.

Since Investments are all held at market value disclosure in the accounts is at fair value. Fair values are derived from unadjusted quoted prices in active markets.

#### **Debtors and Creditors**

The accounts have been prepared on an accruals basis; that is income and expenditure is included as it is earned or incurred, not as it is received or paid, except for transfer values which are included when they are paid or received.

#### **Investment Income**

Income from fixed interest, index linked securities and other interest receivable is taken into account on an accruals basis. Income from all other marketable securities is taken into account on the date when stocks are quoted ex-dividend.

#### **Foreign Currency**

Income and expenditure arising from transactions denominated in a foreign currency are translated into £ sterling at the exchange rate in operation on the date on which the transaction occurred. Where the transaction is to be settled at a contracted rate that rate is used.

#### 4 Investment Management Expenses

Investment management expenses consist of direct charges in line with management agreements, management charges levied on pooled funds, overseas charges and non-recoverable withholding tax.

#### 5 Acquisition Cost

Any acquisition costs of investments are included in the book cost of the investment.

#### 6 Critical Judgements in Applying Accounting Policies

#### **Pension Fund liability**

The Pension Fund liability is calculated every three years by the appointed actuary, with annual updates in the intervening years. The methodology used is in line with accepted guidelines and in accordance with International Accounting Standard 19. Assumptions underpinning the valuations are agreed with the actuary and are summarised in the Actuary's Statement. This estimate is subject to significant variances based on changes to the underlying assumptions.

## 7 Assumptions made about the future and other major sources of estimation and uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions made by the council about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the Net Assets Statement at 31 March 2013 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:-

#### Item Uncertainties

Actuarial present value of promised retirement benefits

Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the Fund with expert advice about the assumptions to be applied.

The sensitivities regarding the principal assumptions used to measure the scheme liabilities are set out below:

Change in assumptions at year ended 31 March 2013:	Approximate % increase to Employer Liability	Approximate monetary amount (£000)
0.5% decrease in Real Discount Rate	10%	21,817
1 year increase in member life expectancy	3%	6,332
0.5% increase in the Salary Increase Rate	3%	7,005
0.5% increase in the Pension Increase Rate	7%	14,428

#### 8 Accounting Standards that were issued but not yet adopted

There is a requirement in the Code to disclose the expected impact where a new accounting standard has been issued but not yet adopted. Changes to accounting standards that came into effect on or before 1 January are not expected to have an impact on the Fund.

#### 4 ACTUARIAL PRESENT VALUE OF PROMISED RETIREMENT BENEFITS

The actuarial value of promised retirement benefits at the accounting date, calculated in line with International Accounting Standard 19 Employee Benefits (IAS 19) assumptions, is estimated to be £222m (2012: £184m). This figure is used for statutory accounting purposes by Orkney Islands Council Pension Fund and complies with the requirements of IAS 26 Accounting and Reporting by Retirement Benefit Plans. The assumptions underlying the figure are detailed in the Actuarial Statement - see Annex 1. The figure is only prepared for the purposes of IAS 26 and has no validity in other circumstances. In particular, it is not relevant for calculations undertaken for funding purposes and setting contributions payable to the Fund.

#### 5 CONTRIBUTIONS RECEIVABLE

	2011/12		2012/13		2012/13	
Employers £'000	Members £'000	Total £'000		Employers £'000	Members £'000	Total £'000
6,849	2,086	8,935	Normal	6,692	1,995	8,687
636	0	636	Additional	59	0	59
7,485	2,086	9,571	Total	6,751	1,995	8,746

#### 6 TRANSFERS IN

There were no group transfers in to the scheme during 2012/13 or 2011/12 and the total of £0.3m (2011/12: £0.5m) represents the total of transfer values in respect of individual members joining the scheme.

#### **7 BENEFITS PAYABLE**

2011/12		2012/13
£'000		£'000
(4,811)	Pension Payments	(5,014)
(225)	Lump Sums/Death Benefits	(183)
, ,	·	, ,
(5,036)		(5,197)

#### 8 PAYMENTS TO AND ON ACCOUNT OF LEAVERS

2011/12 £'000		2012/13 £'000
(19) (415) (7)	Contributions Returned Individual Transfers to other Schemes State Scheme Premiums	(16) (229) (6)
(441)		(251)

#### 9 INVESTMENT INCOME

2011/12		2012/13
£'000		£'000
0	Income from Fixed Interest Securities	0
2,867	Dividends from Equities	3,177
1,090	Income from Pooled Investment Vehicles	1,364
3	Income from Index Linked Securities	0
32	Interest on Cash Deposits	24
3	Recoverable Tax	75
3,995		4,640

#### 10 CHANGE IN THE MARKET VALUE OF INVESTMENTS

2,715	Total	26,639
2,091	Unrealised	27,545
624	Realised	(906)
2011/12 £'000		2012/13 £'000

#### 11 ANALYSIS OF INVESTMENTS

As at 31 March 2013 the market value of the assets under management is as follows:

	31/03/2012	31/03/2013
Baillie Gifford	£000	000£
Equities UK	40,044	49,270
Equities Global	85,900	103,891
Pooled Investment Vehicles – UK Fixed Income	21,770	27,127
Pooled Investment Vehicles – Diversified Growth	16,118	19,078
Cash Balance Held by Managers	5,327	5,061
Totals	169,159	204,427

#### 12 RECONCILIATION OF MOVEMENTS IN INVESTMENTS

As at 31 March 2013 assets valued at £204m were quoted on the Stock Exchange (31 March 2012: £169m). During 2012/13, sales of investments totalled £21m and purchases totalled £30m. Transaction costs are included in the cost of purchases and sales proceeds.

The following values of investments exceed 5% of the total value of the net assets of the Pension Fund at 31 March 2013.

	£'000
Baillie Gifford & Company - (Diversified Growth Fund)	19,078
Baillie Gifford & Company - (Investment Grade Bond Fund C Accum)	11,084

#### **Investment Transactions**

	Opening Market Value	Purchases	Sales Proceeds	Change in Market Value	Closing Market Value
	£'000	£'000	£'000	£'000	£'000
Investment Assets					
Fixed Interest – Public Sector	0	0	0)	0	0
Fixed Interest – Other	0	0	0	0	0
Equities	125,944	25,837	(21,298)	22,678	153,161
Index Linked – Public Sector	0	0	0	0	0
Managed Funds					
Pooled Investment	37,888	4,439	0	3,878	46,205
Cash Deposits	5,327	37	0	(303)	5,061
	169,159	30,313	(21,298)	26,253	204,427
Internal Net Current Assets	1,572				261
Total	170,731				204,688

#### 13 ANALYSIS OF CONTRIBUTIONS AND BENEFITS

	2012	2/13
	Benefits	Contributions
	Payable	Receivable
	£'000	£'000
Orkney Islands Council	4,787	7,791
Admitted Bodies	410	955
Total	5,197	8,746

#### 14 AUDIT REMUNERATION

In 2012/13 the agreed audit fee for the year was £21,000: (2011/12 £22,300).

## 15 STATEMENT OF INVESTMENT PRINCIPLES AND FUNDING STRATEGY STATEMENT

The Council approved its current Statement of Investment Principles in 2013. The Statement defines the Fund's operational framework insofar as investments are concerned. It is reviewed periodically to ensure that it continues to reflect the needs of the Fund and the views of its stakeholders.

The Council's Funding Strategy Statement defines how the Fund intends to meet its financial obligations and is effective from 31 March 2009.

Both these documents are published on the Council's web site and are available on request from the Council's Head of Finance.

#### 16 INVESTMENT MANAGEMENT ARRANGEMENTS

The Orkney Islands Council Pension Fund investments are managed on an active basis by external fund manager Baillie Gifford.

From the 1<sup>st</sup> July 2006 the benchmark was revised to the WM Local Authority Average. The target is to outperform the WM Local Authority (excluding Property) Universe by 1% p.a. over rolling five year periods.

The total Fund return for the year was 17.9% which was 3.9% ahead of the benchmark.

Over three years the Fund has generated an annualised return of 11.4% per annum which outperformed the benchmark by 3.3% per annum. Over five years the Fund has generated an annualised return of 10.1% per annum which outperformed the benchmark by 3.2% per annum.

#### 17 STOCK LENDING

In accordance with the Funding Strategy Statement, stock lending is not permitted within any of its segregated investment mandates. As at 31 March 2013 no stock had been released to a third party under a stock lending arrangement.

#### 18 RELATED PARTY TRANSACTIONS

Orkney Islands Council Pension Fund is administered by Orkney Islands Council. The Council incurred costs of £180K (2011/12: £187K) in relation to administration of the Fund and was subsequently reimbursed by the Fund for these expenses. The Council is also the single largest employer of members of the Pension Fund and contributed £7.8m to the fund in 2012/13 (2011/12: £8.7m). All monies owing to and from the Fund were paid in the year.

The following Investment Sub Committee Councillors are active members of the Pension Fund – J Foubister, A C Gordon, S B Heddle, J Moodie, G M Shearer, G L Sinclair and J W Stockan. Each Councillor is required to declare their interests at each meeting.

The details of employees who hold key positions in the financial management of the Pension Fund; and their financial relationship with the fund (expressed as cash-equivalent transfer values) are set out below:

	Accrued pension benefits As at 31 March 2013		Accrued pension benefite As at 31 March 2012	
	Pension Lump Sum £		Pension £	Lump Sum £
Gillian Morrison – Executive Director of Corporate Services	31,750	78,409	24,772	64,005
Gareth Waterson – Head of Finance / Section 95 Officer	21,631	48,050	20,219	48,031

#### 19 MEMBERSHIP DETAILS

Under the Local Government Pension Scheme (LGPS), member contributions are paid on a tiered basis, the contribution rate being determined by the amount of salary falling into each earnings tier.

#### Eligibility to join the scheme

Employees must have a contract of at least 3 months duration to become a member. All casual employees are therefore now excluded from joining the scheme.

The following table gives details of the various bodies' membership.

Membership Details at 31/03/2013	Active	Deferred	Pensioner	Dependant
Orkney Islands Council	1,467	684	527	87
Orkney Islands Property Development	2	6	1	0
Orkney Meat Limited	0	1	0	0
Orkney Heritage Society	0	0	0	0
Weyland Farms Limited	0	1	1	0
Orkney Towage Company Limited	15	17	15	1
Pickaquoy Centre Trust	25	16	4	0
Orkney Enterprise	5	4	2	0
Orkney Tourist Board	1	7	1	0
Orkney Ferries Limited	68	37	16	1
D & H Glue	0	2	0	0
Drinkwise Orkney	0	0	1	0
Orkney Opportunities Centre	0	1	0	0
Assessors	0	0	1	1
Golder Landscapes	0	1	0	0
Summary of Members				
OIC	1,467	684	527	87
Admitted Bodies	116	93	42	3
Totals	1,583	777	569	90

#### 20 SCHEME ARRANGEMENTS

The new look LGPS came into force from 1 April 2009. It remains a final salary scheme but there are a number of changes to the benefits package including:

- A change in the accrual rate from 1/80<sup>th</sup> pension plus 3/80<sup>th</sup> lump sum to an improved accrual rate of 1/60<sup>th</sup> for membership from 1 April 2009
- Choice of improved lump sum at retirement
- Introduction of dependent partner's pension
- Increased death in service cover
- Increased flexible retirement options
- Tiered contributions

#### 21 FINANCIAL INSTRUMENTS

#### **Categories of Financial Instruments**

The following categories of financial instrument are carried in the Net Assets Statement:

Financial Instruments Balances	31 March	31 March
	2012	2013
	£000	£000
Investments		
Available for sale financial assets	163,832	199,366
Loans and receivables	5,327	5,061
Total investments	169,159	204,427
Current assets and liabilities		
Loans and receivables	1,946	824
Financial liabilities at contract amount	(374)	(563)
Total current assets and liabilities	1,572	261

#### Income, Expenses, Gains and Losses

Financial Instruments Gains/Losses	2011/12	2012/13
		al Assets e financial assets £000
Net gains/(losses) on available for sale financial assets Investment income Investment management expenses including taxation	2,715 3,995 (592)	26,639 4,640 (624)
Total investment gains and losses	6,118	30,655

#### Fair Values of Assets and Liabilities

Financial assets represented by investments are carried in the Net Assets Statement at their current market value, as determined by the investment managers and the global custodian, based upon publicly quoted prices. This provides a close approximation to fair value.

#### **RISK AND RISK MANAGEMENT**

The Fund's primary long-term risk is that the Fund's assets will fall short of its liabilities (i.e. promised benefits payable to members). Therefore the aim of investment risk management is to minimise the risk of an overall reduction in the value of the Fund and to maximise the opportunity for gains across the whole Fund portfolio. The Fund achieves this through asset diversification to reduce exposure to market risk (price risk, currency risk and interest rate risk) and credit risk to an acceptable level. In addition, the Fund manages its liquidity risk to ensure there is sufficient liquidity to meet the Fund's forecast cash flows.

Responsibility for managing the Fund's risk rests with the Investments Sub-Committee.

#### A) Market risk

Market risk is the risk of loss from fluctuations in equity and commodity prices, interest and foreign exchange rates and credit spreads. The Fund is exposed to market risk from its investment activities, particularly through its equity holdings. The level of risk exposure depends on market conditions, expectations of future price and yield movements and the asset mix. The objective of the Fund's Funding Strategy Statement strategy is to identify, manage and control market risk exposure within acceptable parameters, whilst optimising the return on risk.

In general, excessive volatility in market risk is managed through the diversification of the portfolio in terms of geographical and industry sectors and individual securities. To mitigate market risk, the Council and its Investment Advisors undertake appropriate monitoring of market conditions and benchmark analysis.

#### Sensitivity analysis

In consultation with the Fund's independent provider of performance and analytical data (WM), the Council has determined that the following movements in market price risk are reasonably possible for the reporting period.

Asset Type	Potential Market Movement +/- (%p.a.)
UK Equities	13.3
Global Equities	13.2
Bonds & Index Linked	4.8
Cash	0.0

Potential price changes are determined based on the observed historical volatility of asset class returns. The potential volatilities are consistent with a one standard deviation movement in the change in value of the assets over the latest three years. Had the market price of the Fund investments increased/decreased in line with the above, the change in the net assets available to pay benefits in the market price would have been as follows:

			Potential change in year in the net assets available to pay benefits		
Asset Type	Value	% Change	Favourable Market Movement	Unfavourable Market Movement	
	£'000		£'000	£'000	
UK Equities	49,270	13.3%	55,823	42,717	
Global Equities Bonds & index	103,891	13.2%	117,605	90,177	
Linked	27,127	4.8%	28,429	25,825	
Cash	5,061	0.0%	5,061	5,061	
Diversified Growth*	19,078	4.5%	19,937	18,219	
Total Assets	204,427		226,855	181,999	

<sup>\*</sup> Diversified Growth % change figure is 3 year volatility figure from Baillie Gifford.

#### (ii) Interest rate risk

The Fund invests in financial assets for the primary purpose of obtaining a return on investments. These investments are subject to interest rate risks, which represent the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market interest rates.

The Fund's interest rate risk is routinely monitored by the Council and its Investment Consultants, including monitoring the exposure to interest rates and assessment of actual interest rates against the relevant benchmarks.

The Fund's direct exposure to interest rate movements as at 31 March 2012 and 31 March 2013 is set out below. These disclosures present interest rate risk based on the underlying financial assets at fair value:

Asset Type	At 31 March 2012	At 31 March 2013
	£'000	£'000
Cash and cash equivalents	5,327	5,061
Fixed Interest securities	0	0
Total	5,327	5,061

#### Interest rate risk sensitivity analysis

The Council recognises that interest rates can vary and can affect both income to the Fund and the value of the net assets available to pay benefits.

The analysis that follows assumes that all other variables, in particular exchange rates, remain constant, and shows the effect in the year on the net assets available to pay benefits of a +/- 100 Basis Points (BPS) change in interest rates:

Asset Type	Carrying amount as at 31 March 2013	Potential change in net assets av to pay ben	ailable
		+100 BPS	-100 BPS
	£'000	£'000	£'000
Cash and cash equivalents	5,061	51	(51)
Fixed Interest securities	0	0	0
Total change in assets available	5,061	51	(51)

#### (iii) Currency risk

Currency risk represents the risk that the fair value of future cash flows of a financial instrument will fluctuate because of changes in foreign exchange rates. The Fund is exposed to currency risk on financial instruments that are denominated in any currency other than the functional currency of the Fund (£UK). The Fund is invested in equities overseas that are denominated in currencies other than £UK. The Fund also holds a low level of bonds denominated in overseas currencies.

The following table summarises the Fund's currency exposure at 31 March 2013:

Currency exposure - asset type	Asset value at 31 March 2013
	£'000
Overseas quoted equities	97,168
Pooled Funds - Global Basket	6,723
Total	103,891

#### Currency risk - sensitivity analysis

Following analysis of historical data in consultation with WM, the likely volatility associated with foreign exchange movements on an individual currency basis is shown on the table on the following page. The weight of each currency in relation to the total currency basket is multiplied by the change in its exchange rate (relative to GBP) to create the aggregate potential currency change of the 'basket' as follows:

Currency	(£'000)	% Change	Value on Increase (£'000)	Value on Decrease (£'000)
Australian Dollar	1,761	10.0%	1,937	1,585
Danish Krone	1,863	7.7%	2,006	1,720
EURO	5,130	7.8%	5,530	4,730
Indonesian Rupiah	503	7.1%	539	467
Japanese Yen	5,516	11.8%	6,167	4,865
Norwegian Krone	1,228	9.0%	1,339	1,117
South African Rand	3,311	12.0%	3,708	2,914
Swedish Krona	7,029	8.1%	7,598	6,460
Swiss Franc	9,292	9.4%	10,165	8,419
US Dollar	61,535	8.7%	66,889	56,181
Pooled Investments Global				
Basket	613	5.3%	645	581
Pooled Investments Global				
Basket ex UK Basket	6,110	5.8%	6,464	5,756
Total	103,891		112,987	94,795

#### B) Credit risk

Credit risk represents the risk that the counterparty to a transaction or a financial instrument will fail to discharge an obligation and cause the Fund to incur a financial loss. The market values of investments generally reflect an assessment of credit in their pricing and consequently the risk of loss is implicitly provided for in the carrying value of the Fund's financial assets and liabilities. The selection of high quality counterparties, brokers and financial institutions minimises credit risk that may occur through the failure to settle a transaction in a timely manner.

The Council's Annual Treasury Management Strategy Statement sets out the Fund's approach to credit risk for internally managed funds. Deposits are not made with banks and financial institutions unless they are rated independently and meet the Council's credit criteria. The Strategy has also set limits as to the maximum percentage of the deposits placed with any one class of financial institution.

The Fund believes it has managed its exposure to credit risk, and the Fund has had no experience of default or uncollectable deposits over the past five financial years. The Fund's cash holding under its treasury management arrangements at 31 March 2013, including current account cash, was £0.8m. (31 March 2012: £1.9m). This was held with the following institutions:

	Rating	Balance at 31 March 2013 £'000
Bank current accounts	_	
Royal Bank of Scotland	Α	760

#### C) Liquidity Risk

Liquidity risk represents the risk that the Fund will not be able to meet its financial obligations as they fall due. The Council therefore takes steps to ensure that the Pension Fund has adequate cash resources to meet its commitments.

The Council has immediate access to its Pension Fund cash holdings

The Fund defines liquid assets as assets that can be converted to cash within three months. Illiquid assets are those assets which will take longer than three months to convert in to cash. As at 31 March 2013, the Fund had no illiquid assets.

#### 22 FUNDING AND VALUATION NOTE

In line with the Local Government Pension Scheme (Administration) (Scotland) Regulations 2008, the Fund's actuary undertakes a funding valuation every three years. The actuarial valuation assesses the health of the fund and provides a check that the funding strategy and assumptions used are appropriate. It also sets the future rates of contributions payable by employers. The most recent full actuarial valuation by the Fund's actuaries Hymans Robertson was to 31 March 2011. The next valuation will take place as at 31 March 2014.

The key elements of the funding policy are:

- To ensure the long-term solvency of the Fund, i.e. that sufficient funds are available to meet all pension liabilities as they fall due for payment
- To ensure that employer contribution rates are as stable as possible
- To minimise the long-term cost of the scheme by recognising the link between assets and liabilities and adopting an investment strategy that balances risk and return
- To reflect the different characteristics of employing bodies in determining contribution rates where the administering authority considers it reasonable to do so
- To use reasonable measures to reduce the risk to other employers and ultimately to the council tax payer from an employer defaulting on its pension obligations

The aim is to achieve 100% solvency over a period of 20 years and to provide stability in employer contribution rates by spreading any increases in rates over a period of time. Solvency is achieved when the funds held, plus future expected investment returns and contributions are sufficient to meet expected future pension benefits payable.

At the 2011 actuarial valuation, the Fund was assessed as 106.3% funded (86.3% at the March 2008 valuation). This corresponded to a surplus of £9m (2008 valuation: deficit of £18m) at that time.

The assessed common contribution rate (i.e. the rate which employers in the fund pay) was 16.5%.

Owing to volatility in the financial markets in the year following the actuarial review, it was decided to hold the pooled contribution rate at its previous level of 21.4%.

In accordance with the Funding Strategy Statement the administering authority has adopted employer contributions from 2012/13 to 2014/15 of 21.4%.

The valuation of the Fund has been undertaken using the projected unit method under which the salary increase for each member is assumed to increase until they leave active service by death, retirement or withdrawal from service. The principal assumptions were:

#### **Financial Assumptions**

Financial Assumptions	31 March 2008	31 March 2011	
	Funding basis	Funding basis	Gilts basis
	(% p.a.)	(% p.a.)	(% p.a.)
Discount rate	6.1%	5.9%	4.3%
Price Inflation	5.1%	5.1%	5.1%
Pay Increases	3.6%	2.8%	2.8%
Pension Increases:			
In excess of GMP	3.6%	2.8%	2.8%
post-88 GMP	2.8%	2.8%	2.8%
pre-88 GMP	0.0%	0.0%	0.0%
Revaluation of deferred			
pension	3.6%	2.8%	2.8%
Expenses	0.6%	0.8%	0.8%

<sup>\*</sup> GMP = guaranteed minimum pension

#### **Mortality assumptions**

The mortality assumptions used and applied to all members are based on the Self Administered Pension Schemes year of birth tables with improvements from 2008 in line with the Medium Cohort and a 1% p.a. underpin.

#### 23 POST BALANCE SHEET EVENTS

There were no adjusting post balance sheet events.

#### 24 ADDITIONAL VOLUNTARY CONTRIBUTIONS

Under Inland Revenue rules, scheme members are permitted to make contributions towards retirement and death in service benefits in addition to those which they are required to make as members of the Local Government Pension Scheme. These contributions are known as Additional Voluntary Contributions and are treated separately from the scheme's assets under arrangement with Prudential Assurance Company Limited.

During the year, member contributions amounted to £357K (2011/12: £386K).

Members contributions are invested in "with profits" Fund or a "deposit" Fund. During the year, the value of AVC investments increased by £120K from £1,819K to £1,939K as at 31 March 2013.

#### **GOVERNANCE ARRANGEMENTS**

#### **Orkney Islands Council Pension Fund**

#### Introduction

This Statement outlines the governance arrangements in place for administering the pension scheme administered by Orkney Islands Council.

#### 1. Administering Authority

- 1.1 Orkney Islands Council (the Council) is the Administering Authority for the Local Government Pension Scheme (LGPS) set up for the Orkney Islands Council geographic area.
- 1.2 The Council has delegated its pensions functions to the **Investments Sub-Committee**.

#### 2. Regulatory Framework

- 2.1 The Scottish Public Pensions Agency (SPPA) is responsible for regulating the LGPS in Scotland and the Council administers the pension scheme in accordance with these regulations.
- 2.2 The Orkney Islands Council LGPS scheme is open to all employees of scheduled bodies except for those whose employment entitles them to belong to another statutory pension scheme (e.g. Teachers). Employees of admitted bodies can join the scheme subject to those bodies meeting the statutory requirements and on such terms and conditions as the Council (as Administering Authority) may require. A list of scheduled and admitted bodies is attached in Annex 2.
- 2.3 The Investments Sub-Committee (the Sub-Committee) is a formal sub-committee of Orkney Islands Council's Policy and Resources Committee. The Scheme of Administration for the Council refers to the Investments Sub Committee all matters relating to the Management of the Council's Pension Fund.
- 2.4 Financial affairs are conducted in compliance with the Council's Financial Regulations which were formally adopted by the Pension Fund in 2011.
- 2.5 Funds are invested in compliance with the Council's Statement of Investment Principles.

#### 3. Investments Sub-Committee

- 3.1 The members of the Sub-Committee act as quasi-trustees and oversee the management of the Orkney Islands Council Pension Fund (the Fund).
- 3.2 Their overriding duty is to ensure the best possible outcomes for the Fund, its participating employers and scheme members.
- 3.3 The members' knowledge is supplemented by professional advice from Officers of the Council, professional advisers and external experts.
- 3.4 The Sub-Committee is comprised of five members of the Council:

Convenor (Chair of Policy & Resources Committee)

Vice Convenor (Vice chair of Policy & Resources Committee)

Three other elected members of the Council

- 3.5 The Independent Investment Consultant, the Director of Corporate Services, Head of Finance, and Corporate Finance Service Manager also attend the Sub-Committee meetings as advisers.
- 3.6 The Sub-Committee meets at least quarterly. Additional meetings are called as appropriate.
- 3.7 The Sub-Committee papers and minutes are publicly available on the Council's website, unless they have been considered as private business in terms of Schedule 7A to the Local Government (Scotland) Act 1973. Minutes of the Sub-Committee are presented to the Policy and Resources Committee of the Council.

#### 4. Administration and Management of the Fund

#### 4.1 Head of Finance

- i The Council's Head of Finance is the Officer with responsibility to ensure proper administration of the Council's financial affairs in terms of Section 95 of the Local Government (Scotland) Act 1973.
- ii He is responsible for:
  - 4.1.ii.1. the financial accounting of the Fund,
  - 4.1.ii.2. the preparation of the Pension Fund Annual Report, and
  - 4.1.ii.3. being the principal advisor on investment management to the Council in its capacity as Trustee to the Fund and as the Fund's Administering Authority.
- 4.2 The day-to-day management of the investment activities of the Fund is managed by the Corporate Finance Section within Corporate Services.
- 4.3 The pension benefits policy oversight and day-to-day administration for the Fund is managed by the Pensions Section within Corporate Services.

#### 5. Professional Advisers and External Service Providers

- 5.1 Hymans Robertson has been appointed to act as Actuary to the Fund. The services provided include advice on funding and actuarial valuations.
- 5.2 Hymans Robertson is the Independent Investment Consultant employed by the Council to advise the Sub-Committee on investment strategy.
- 5.3 The Fund has appointed investment managers who have responsibility for the selection, retention and realisation of individual investments. Where appropriate, they also implement the Sub-Committee's policy in relation to corporate socially responsible investment and corporate governance.
- 5.4 Bank of New York Mellon is the global custodian for the Fund and is responsible for the safekeeping of the assets including transaction processing and making tax claims.
- 5.5 WM Performance Services provides independent performance services for the Fund. They have responsibility for measuring and reporting on the performance of individual portfolios and the overall Fund.

#### 6. Internal and External Review

- 6.1 The annual financial statement of the Fund is subject to external audit. The auditors are appointed by Audit Scotland, as part of the process to ensure that public funds are properly safeguarded and accounted for.
- 6.2 The Council provides internal audit arrangements to the Fund both as a tool of management and with direct reporting to the Council's Monitoring and Audit Committee.

### 7. Risk Management

- 7.1 The Council has a corporate risk management policy which includes the maintenance and regular review of a risk register.
- 7.2 Risk awareness is embedded into the investment performance management process.

#### 8. Access to Information

- 8.1 Sub-Committee papers and minutes are available via the Council's website at www.orkney.gov.uk
- 8.2 The Fund's Annual Report and Accounts is available via the Council's Website at www.orkney.gov.uk

#### 9. Compliance with Best Practice

9.1 The Local Government Pension Scheme (Administration) (Scotland) Regulations 2008 require Administering Authorities to measure their governance arrangements set out against standards set by Scottish Ministers. These standards are established via number of best practice principles. The Governance Compliance Statement details the Fund's status against these standards.

#### **GOVERNANCE COMPLIANCE STATEMENT**

The Regulations that govern the management of LGPS funds in Scotland require that a Governance Compliance Statement is published. The following compliance statement sets out the extent to what governance arrangements comply with best practice.

Principle		Full Compliance	Comments
Structure	The management of the Administration of benefits and strategic management of fund assets clearly rests with the main committee established by the appointing Council.	Yes	The Orkney Islands Council as administering authority has delegated all pension scheme matters to the Policy and Resources Committee and the Investments Sub Committee (ISC) which comprises of 5 elected members.
	That representatives of participating LGPS employers, admitted bodies and scheme members (including pensioner and deferred members) are members of either the main or secondary committee established to underpin the work of the main committee	No	The existing membership of the ISC includes both active and pensioner members of the Orkney Island Council Pension Fund. There are currently no admitted bodies or deferred members represented on the ISC or Policy and Resources Committee.
	That where a secondary committee of panel has been established, the structure ensures effective communication across both levels.	N/A	
	That where a secondary committee or panel has been established; at least one seat of the main committee is allocated for a member from the secondary committee or panel.	N/A	
Representation	a) That all key stakeholders are afforded the opportunity to be represented within the main or secondary committee structure. These include: • Employing authorities including non-scheme employers, e.g. admitted bodies; • Scheme members including deferred and pensioner scheme members • Where appropriate, independent professional observers, and • Expert advisors (on an adhoc basis).	No	Members of the Policy and Resources Committee and ISC are selected from the membership of the Council.  Committee structure and responsibility for Pension Fund matters is currently under review.  Input from Hymans Robertson as expert advisors to the Pension Fund is routinely sought on policy matters

Principle		Full Compliance	Comments
	b) That where lay members sit on a main or secondary committee, they are treated equally in terms of access to papers and meetings, training and are given full opportunity to contribute to the decision making process, with or without voting rights	N/A	
Selection and Role of Lay Members	a) That committee or panel members are made fully aware of the status, role and function that they are required to perform on either a main or secondary committee.	Yes	The current arrangements whereby training is provided to members of the ISC on an ad- hoc basis, or where a specific needs has been identified, is under review. The CIPFA framework will be used to identify gaps in knowledge. Training for ISC members includes presentations from investment managers, actuary and investment advisors. Attendance at meetings and training is monitored and reported as appropriate.
	b) That at the start of any meeting, committee members are invited to declare any financial or pecuniary interest related to specific matters on the agenda.	Yes	The declaration of Member's interests is a standard item on the agenda of the Investment Sub-Committee.
Voting	The policy of individual administering authorities on voting rights is clear and transparent, including the justification for not extending voting rights to each body or group represented on main LGPS committees.	Yes	Full voting rights are given to all members of the Policy and Resources Committee.
Training/ Facility Time/ Expenses	a) That in relation to the way in which statutory and related decisions are taken by the administering authority, there is a clear policy on training, facility time and reimbursement of expenses in respect of members involved in the decision making process. b) That where such a policy	Yes	Members' training is funded from the Council's Pension Fund  All members are treated
	exists it applies equally to all members of committees,	100	equally under the training policy

Principle		Full Compliance	Comments
	sub-committees, advisory panels or any other form of secondary forum.		
	c) That the administering authority considers the adoption of annual training plans for committee members and maintains a log of all such training.	No	Annual training plans will be developed in the future.  Members currently receive training each year and this is monitored and reported as appropriate.
Meeting Frequency	a) That an administering authority's main committee or committees meet at least quarterly	Yes	The Policy and Resources Committee and ISC are scheduled to meet at four times a year.
	b) That an administering authority's secondary committee or panel meet at least twice a year and is synchronised with the dates when the main committees sits.	N/A	
	c) That an administering authority that does not include lay members in their formal governance arrangements must provide a forum outside of those arrangements by which the interests of key stakeholders can be represented.	No	These arrangements are currently under review.
Access	That subject to any rules in the council's constitution, all members of main and secondary committees or panels have equal access to committee papers, documents and advice that falls to be considered at meetings of the main committee.	Yes	All members are treated equally.
Scope	That administering authorities have taken steps to bring wider scheme issues within the scope of their governance arrangements.	Yes	The Policy and Resources Committee and ISC deal with all matters relating to both the administration and investment of the Pension Fund.
Publicity	That administering authorities have published details of their governance arrangements in such a way that stakeholders, can express an interest in wanting to be part of those arrangements.	Yes	The Orkney Islands Council Pension Fund governance documents are available upon request. The Council as administering authority communicates regularly with employers and scheme members.

#### INDEPENDENT AUDITOR'S REPORT

Independent auditor's report to the members of Orkney Islands Council as administering body for Orkney Islands Council Pension Fund and the Accounts Commission for Scotland

I certify that I have audited the financial statements of Orkney Islands Council Pension Fund for the year ended 31 March 2013 under Part VII of the Local Government (Scotland) Act 1973. The financial statements comprise the fund account, the net assets statement and the related notes. The financial reporting framework that has been applied in their preparation is applicable law and International Financial Reporting Standards (IFRSs) as adopted by the European Union, and as interpreted and adapted by the Code of Practice on Local Authority Accounting in the United Kingdom 2012/13 (the 2012/13 Code).

This report is made solely to the parties to whom it is addressed in accordance with Part VII of the Local Government (Scotland) Act 1973 and for no other purpose. In accordance with paragraph 125 of the Code of Audit Practice approved by the Accounts Commission for Scotland, I do not undertake to have responsibilities to members or officers, in their individual capacities, or to third parties.

#### Respective responsibilities of the Head of Finance and auditor

As explained more fully in the Statement of Responsibilities, the Head of Finance is responsible for the preparation of financial statements and for being satisfied that they give a true and fair view. My responsibility is to audit and express an opinion on the financial statements in accordance with applicable law and International Standards on Auditing (UK and Ireland) as required by the Code of Audit Practice approved by the Accounts Commission for Scotland. Those standards require me to comply with the Auditing Practices Board's Ethical Standards for Auditors.

#### Scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of: whether the accounting policies are appropriate to the fund's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Head of Finance; and the overall presentation of the financial statements. In addition, I read all the financial and non-financial information in the annual report to identify material inconsistencies with the audited financial statements. If I become aware of any apparent material misstatements or inconsistencies I consider the implications for my report.

#### **Opinion on financial statements**

In my opinion the financial statements:

- give a true and fair view in accordance with applicable law and the 2012/13 Code of the financial transactions of the fund during the year ended 31 March 2013, and of the amount and disposition at that date of its assets and liabilities;
- have been properly prepared in accordance with IFRSs as adopted by the European Union, as interpreted and adapted by the 2012/13 Code; and
- have been prepared in accordance with the requirements of the Local Government (Scotland) Act 1973 and the Local Government in Scotland Act 2003.

#### Opinion on other prescribed matters

In my opinion the information given in the Foreword by Head of Finance for the financial year for which the financial statements are prepared is consistent with the financial statements.

#### Matters on which I am required to report by exception

I am required to report to you if, in my opinion:

- adequate accounting records have not been kept; or
- the financial statements are not in agreement with the accounting records; or
- I have not received all the information and explanations I require for my audit; or
- the Governance Compliance Statement does not comply with guidance from the Scottish Ministers.

I have nothing to report in respect of these matters.

Stephen Boyle CPFA

**Assistant Director** 

**Audit Scotland** 

4th Floor, South Suite

Athenaeum Building

8 Nelson Mandela Place

Glasgow

G2 1BT

27 September 2013

#### **ANNEX 1**

# Orkney Islands Council Pension Fund ("the Fund") Actuarial Statement for 2012/13

This statement has been prepared in accordance with Regulation 31A(1)(d) of the Local Government Pension Scheme (Scotland) (Administration) Regulations 2008, and Chapter 6 of the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the UK 2012/13.

#### **Description of Funding Policy**

The funding policy is set out in the Orkney Islands Council's Funding Strategy Statement (FSS). In summary, the key funding principles are as follows:

- to ensure the long-term solvency of the Fund as a whole and of the share of the Fund attributable to each individual employer;
- to ensure that sufficient funds are available to meet all benefits as they fall due for payment;
- not to restrain unnecessarily the investment strategy of the Fund, so that the Administering Authority can seek to maximise investment returns (and hence minimise the cost of the benefits) for an appropriate level of risk;
- to help employers recognise and manage pension liabilities as they accrue;
- to minimise the degree of short-term change in the level of each employer's contributions where the Administering Authority considers it reasonable to do so;
- to use reasonable measures to reduce the risk to other employers and ultimately to the Council Tax payer from an employer defaulting on its pension obligations; and
- to maintain the affordability of the Fund to employers as far as is reasonable over the longer term.

The FSS sets out how the Administering Authority seeks to balance the conflicting aims of securing the solvency of the Fund and keeping employer contributions stable.

#### Funding Position as at the last formal funding valuation

The most recent actuarial valuation carried out under Regulation 32 of the Local Government Pension Scheme (Scotland) (Administration) Regulations 2008 was as at 31 March 2011. This valuation revealed that the Fund's assets, which at 31 March 2011 were valued at £160 million, were sufficient to meet 106% of the liabilities (i.e. the present value of promised retirement benefits) accrued up to that date. The resulting surplus at the 2011 valuation was £9 million.

Individual employers' contributions for the period 1 April 2012 to 31 March 2015 were set in accordance with the Fund's funding policy as set out in its FSS.

#### Principal Actuarial Assumptions and Method used to value the liabilities

Full details of the methods and assumptions used are described in my valuation report dated 30 March 2012.

#### Method

The liabilities were assessed using an accrued benefits method which takes into account pensionable membership up to the valuation date, and makes an allowance for expected future salary growth to retirement or expected earlier date of leaving pensionable membership.

#### **Assumptions**

A market-related approach was taken to valuing the liabilities, for consistency with the valuation of the Fund assets at their market value.

The key financial assumptions adopted for the 2011 valuation were as follows:

Figure 1.1	31 Mar	31 March 2011		
Financial assumptions	% p.a. Nominal	% p.a. Real		
Discount rate	5.9%	3.1%		
Pay increases *	5.1%	2.3%		
Price inflation/Pension increases	2.8%	-		

## \* Plus an allowance for promotional pay increases. Short term pay growth was assumed to be 1% p.a. for 2011/12 and 2012/13, reverting to 5.1% p.a. thereafter.

The key demographic assumption was the allowance made for longevity. As discussed in the accompanying report, life expectancy is based on the SAPS year of birth tables with improvements from 2008 in line with the Medium Cohort and a 1% p.a. underpin. Based on these assumptions, the average future life expectancies at age 65 are as follows:

	Males	Females
Current Pensioners	23.0 years	25.8 years
Future Pensioners	24.9 years	27.7 years

Copies of the 2011 valuation report and Funding Strategy Statement are available on request from Orkney Islands Council, administering authority to the Fund.

#### **Experience over the period since April 2011**

The Administering Authority monitors the funding position on a regular basis as part of its risk management programme. The most recent funding update was produced as at 31 March 2013. It showed that the funding level (excluding the effect of any membership movements) has worsened since the 2011 valuation due to falling real bond yields.

The next actuarial valuation will be carried out as at 31 March 2014. The Funding Strategy Statement will also be reviewed at that time.

#### **Barry McKay**

Fellow of the Institute and Faculty of Actuaries For and on behalf of Hymans Robertson LLP 26 June 2013

#### **ANNEX 2**

# Orkney Islands Council Pension Fund Scheduled and Admitted Bodies

#### **Scheduled Bodies**

• Orkney Islands Council

#### **Admitted Bodies**

#### **Active Admitted Bodies**

- Orkney Tourist Board (Visit Scotland)
- Orkney Towage Company Limited
- Orkney Ferries Limited
- Orkney Enterprise
- Pickaquoy Centre Trust
- Orkney Islands Property Development Limited
- Golder Landscapes

#### Admitted bodies with Deferred or Retired Members only

- Assessors
- D & H Glue
- Drinkwise Orkney
- Orkney Heritage Society
- Orkney Meat Limited
- Orkney Opportunities Centre
- Weyland Farms Limited

#### **ANNEX 3**

#### **GLOSSARY OF TERMS**

#### **ACTIVE MANAGEMENT**

An investment management style that seeks to outperform by way of self-selected decisions on stock choice, timing of market incursions, or <u>asset allocation</u>. Compare this with <u>Passive Management</u>.

#### **ASSET ALLOCATION**

The division of the Fund's assets between different classes of assets, for example, UK Equities, Japanese Equities, UK Bonds. In the long run the asset allocation choices should support the Fund's strategic financial objectives. In the short term tactical changes might be made to achieve short-term advantage.

#### **BALANCED MANAGEMENT**

An arrangement under which investments are spread over a range of asset classes at the manager's discretion. The manager controls investments over as many classes as are available under the Fund's overall strategy. Compare this with <u>specialist management.</u>

#### **GROWTH MANAGER**

An investment manager who fundamentally believes in picking stocks that he believes will achieve an above-average growth in profits. This is sometimes caricatured as buying stock irrespective of price because the price will rise. Compare this with *value manager*.

#### **MANDATE**

An agreement between an investment manager and his client as to how investments are to be managed, specifying whatever targets and investment limitations are to apply.

#### **PASSIVE MANAGEMENT**

A style of investment management that seeks performance equal to market returns or to some appropriate index. Such investment entails a more mechanical approach to asset allocation and stock selection because such decisions are largely dictated by general market shifts rather than individual manager discretion. Compare this with <u>active management</u>.

#### **POOLED FUND**

A fund in which a number of investors hold units rather than owning the underlying assets. This is a useful way for smaller funds to diversify investments without exposing them to undue risks. Unit Trusts are pooled funds as are Open-ended Investment Companies. Compare this with <u>segregated fund</u>.

#### **RETURN**

The value of capital enhancement and income received by a fund in a year, expressed as a percentage of the opening value of the fund. If values fall "Return" would be negative.

#### **RISK**

The danger or chance that returns will vary against benchmarks or targets. If risks are high the expected return should be higher still (the risk premium).

#### SEGREGATED FUND

The management of a particular fund's assets independently of those of other funds managed by the same investment house. Compare this with a *pooled fund*.

#### SPECIALIST MANAGEMENT

The use of a number of managers, each specialising in a particular asset class. Such managers have no say in asset allocation, being only concerned with stock selection.

#### **VALUE MANAGER**

A manager who selects stocks that he believes to have potential that is not reflected in the price. This is sometimes caricatured as buying stock because it is cheap. Compare this with <u>growth</u> manager.

#### **VESTED/NON VESTED OBLIGATIONS**

Vested obligations refer to employee benefits that are not conditional on future employment. Non vested obligations refer to employee benefits that are conditional on future employment.

#### **PENSION FUND STRAIN**

The cost to employers of the early release of pension benefits.

#### **OPERATING SURPLUS/DEFICIT**

The surplus/deficit arising from dealing with members, employers and others directly involved in the scheme.

#### ADDITIONAL INFORMATION

#### **Key Documents Online**

You can find further information on our website, http://www.orkney.gov.uk/Council/P/pension-fund-annual-reports.htm, including the following documents:

Annual Report and Accounts

#### **Fund Advisers**

Actuaries: Hymans Robertson

Auditors: Audit Scotland

Bankers: Royal Bank of Scotland

Investment Advisors: Hymans Robertson

Investment Custodians: Bank of New York Mellon

Investment Managers: Baillie Gifford & Co

Performance Measurement: WM Company

**Additional Voluntary** 

Contributions (AVC) Managers: Prudential

#### **Contact Details**

For further information and advice on administration, benefits and scheme membership please contact

Bryan Hay	Telephone 01856 873535	Ext 2108
Pensions Manager	E-mail bryan.hay@orkney.gov.uk	

Scheme members should have a copy of the "Employees' Guide to the Local Government Pension Scheme Administered by the Orkney Islands Council", and can obtain their own copy of an Annual Report on request.

or visit Orkney Islands Council pension Fund website at: http://www.orkney.gov.uk

For further information on the Fund's investments, please contact

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